REVISED HLM-2 POLITICAL ROADMAP

Global Partnership Steering Committee
29 February-1 March 2016, Lilongwe, Malawi

This revised and streamlined political roadmap aims to guide discussion on the preparations of HLM-2 at the 9th Meeting of the Steering Committee. A final version of the political roadmap will be shared following the 9th Meeting of the Steering Committee.

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I. INTRODUCTION

This document presents a revised political roadmap for the work of the Global Partnership for Effective Development Co-operation (GPEDC) and its Steering Committee (SC) to prepare the second GPEDC High Level Meeting (HLM-2) to be held in Kenya at the end of November 2016/beginning of December 2016. It recalls the strategic objectives and guiding principles for the substantive preparation of HLM-2; provides an overview of suggested preparatory arrangements and events; spells out a suggested timeline and key milestones for the preparations; and suggests outreach and advocacy opportunities. Steering Committee members are invited to react to this draft at their 9th Meeting in session 3 by stating how they will: contribute to engaging the broader stakeholders of the Global Partnership in HLM-2 preparations; deepen linkages and engagement with other relevant fora, groups and initiatives; and help with securing adequate resources for HLM-2.

II. SUBSTANTIVE PREPARATIONS

HLM-2 will prioritise specific actions to improve the effectiveness, quality and impact of development co-operation and contribute to achieving the SDGs.

HLM-2 has the following strategic objectives:

- Take stock of implementation of development effectiveness principles and commitments;
- Provide a learning space on development effectiveness, showcasing successful examples and providing a mutual learning platform;
- Identify and scale up initiatives and innovative approaches to development; and
- Position the GPEDC as a centre of excellence for development effectiveness, providing a significant contribution to the implementation of the Sustainable Development Goals (SDGs) and the Addis Ababa Action Agenda (AAAA).

The substantive agenda for HLM-2 proposed by Kenya as the host, in consultation with the Co-Chairs, includes six plenary session topics: (i) progress on commitments; (ii) achieving the SDGs; (iii) South-South and triangular cooperation; (iv) economic empowerment of women and youth; (v) leaving no one behind; and (vi) innovative and inclusive multi-stakeholder partnerships. Amphitheatre sessions, side events, and preparatory meetings will explore aspects of these themes in further detail and address other relevant issues in effective development cooperation.

The preparation of substantive sessions will be coordinated by multi-stakeholder core groups. Core groups are tasked to: prepare concept notes; mobilize stakeholders and resources; manage practical arrangements; refine deliverables; and provide substantive inputs for preparations on the meeting conclusions. Each core group will have a lead, a focal point from Kenya and a number of members.1

A HLM-2 Working Group will support the Government of Kenya in preparing HLM-2 by coordinating preparations for the six plenary sessions; ensure sufficient financial resources; and respond to requests from the Government of Kenya for advice on matters related to

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1 Include an update on where we stand on the core group leads and composition, as available by 8 Jan.
the organisation of HLM-2. It will comprise the leads of each core groups preparing for the six plenary sessions; representatives of the Co-Chairs and Steering Committee members.

III. STRATEGIC POLITICAL CONSIDERATIONS

The success of HLM-2 relies on its ability to attract high level participation from all stakeholders: Heads of State, Heads of Government and Ministers; the UN Secretary General, and Heads of Multilateral, regional and international organisations; the heads of development agencies, civil society organisations and foundations; international and domestic business leaders; prominent parliamentarians and local government representatives.

The high-level political endorsement of priorities agreed at HLM-2 will drive ongoing action to improve the effectiveness, quality and impact of development co-operation and their presence will give added legitimacy to the GPEDC as a platform contributing significantly to implementation of the SDGs and the AAAA.

HLM-2 will also need to achieve broad and balanced participation from the wider GPEDC community, attracting practitioners from the Global Partnership Initiatives, regional platforms and the country level. Their actions will be show-cased in plenaries, side events and the market place. They will be responsible for applying lessons, adapting practice and experimenting further with innovative and inclusive approaches to development co-operation.

HLM-2 outcome document consultations

The Government of Kenya has indicated that it will have a negotiated outcome document for HLM-2. H.E. Mr. Macharia Kamau, Permanent Representative of Kenya to the United Nations, New York was appointed by H.E. the President of the Republic of Kenya as the Chief Negotiator on the HLM-2 Outcome Document. In this regard, Kenya will undertake consultations at different levels to ensure inclusivity. Kenya will prepare both draft outline and zero draft of the outcome document as an initial guide in the consultations and consensus building.

Kenya plans to take every opportunity possible in the margins of regional and international meetings to convene stakeholders for consultations. Kenya plans to undertake outreach and consultations in New York, local, regional and international meetings. One of the meetings that will take place in New York where Kenya can reach out is G77 + China. Other regional and the Banks meetings are: Economic Commission for Africa (ECA) summit, African Union (AU) Summit, World Bank/ IMF Spring Meetings, African Development Bank (AfDB), Asian Development Bank (ADB), Economic Commission for Latin America and Caribbean (ECLAC). Kenya will prepare a standard briefing note that will be sent to all stakeholders together with invitation letters and this will ensure that stakeholders are informed of the intention by Kenya and the GPEDC Co-chairs towards the HLM-2 preparation and outcome. Some of the proposed meetings for outcome document outreach and consultations are detailed in Annex II.

The outcome document consultations will require support from the Co-chairs, JST and SC. The implication on the roadmap is that this calls for proactive engagement and partnerships especially with regional bodies in organizing and convening meetings, draft agendas and concept notes. A standard briefing note will be developed which can then be used by the Co-chairs, Kenya, JST and SC members to convey a common message and seek views in any meeting where an opportunity arises.
To kick off the process towards the HLM-2, the Government of Kenya, in collaboration with the co-Chairs of the GPEDC, will establish a “Group of Friends of the GPEDC”, to support the necessary political outreach and momentum to ensure a strong outcome from the second high level meeting.

The proposed Group of Friends, involving UN missions will play a key role in establishing the role of the GPEDC in follow-up and review processes of the 2030 Sustainable Development Agenda, advocating for inclusive, multi-stakeholder involvement in monitoring processes at national, regional and global levels, and supporting the Chief Negotiator for the Nairobi outcome document in mobilizing input from all stakeholders and building consensus towards a strong and action-oriented outcome from the HLM-2.

IV. Elements of the Political Roadmap

Preparations for HLM-2 will intensify in early 2016. The Government of Kenya as host will be supported by the Co-Chairs and their offices, the Joint Support Team, the HLM-2 Working Group, Core Groups and all Steering Committee Members.

To mobilize the participation and engagement of all development actors at the highest level, the Co-Chairs and members of the Steering Committee should use their own channels for advocacy and outreach. It is critical that SC members - and their Ministers/Heads of Organization – use their participation in key events to help raise the profile of HLM-2 and advance its substantive priorities.

The following are main milestones and relevant events in 2016 to advance preparations, secure high-level buy-in and participation, and facilitate agreement on the outcome document. Annex 1 summarizes the roadmap in a visual overview. Steering Committee members should use these opportunities to emphasize the opportunity HLM-2 provides for prioritising work and agreeing concrete actions that will directly improve the effectiveness, quality and impact of development co-operation. Specific suggestions for Steering Committee members are proposed for consideration and discussion in Malawi:

- **Steering Committee meetings.** The 9th Meeting in Malawi will agree on HLM-2 agenda and headline deliverables; endorse parameters for the outcome document format and consultation process; and identify key meetings for outreach, consultation, and advocacy. The 10th meeting in New York in July 2016 will advance substantive preparations for HLM-2; endorse inputs for reviewing the GPEDC mandate and discuss monitoring findings. It will provide an opportunity to signal progress in HLM-2 preparations to the broader UN membership (see below). **All Steering Committee members are invited to participate and consult with members of their constituency on key agenda items in advance of the meetings.**

- **2015-2016 GPEDC monitoring round.** The results of the second monitoring round will provide a critical substantive input for HLM-2 to inform progress on implementation of development effectiveness commitments. The participation of 80 developing countries in the process will ensure relevant, representative evidence on the state of the play. The progress report and related policy advice will serve as a basis to inform and renew international commitments to ensure an effective implementation of the 2030 Agenda. In
addition, parallel work by GPEDC Monitoring Advisory Group will provide a substantive assessment to guide potential adjustments to GPEDC’s global monitoring framework. **Steering Committee members are encouraged to continue mobilizing their constituencies to engage in the 2015-2016 Monitoring Round and in the HLM and regional level discussions around the findings.**

- **A meeting among recipient countries** allowing recipient countries to bring consolidated views to the preparations of HLM-2. It should be organized between March and September 2016, preferably in a region close to partner countries, to limit travel costs. **A regional organization and/or Steering Committee member should volunteer to organize this consultation.**

- **Engagement with different stakeholders.** Use different existing global and regional platforms, e.g. the Arab-DAC Dialogue, to identify ways to make their support to developing countries more effective to achieve the SDGs. **SC Members are encouraged to make use of such meetings to advocate for HLM-2 deliverables. Kenya to use such meetings for consultation on the outcome document.**

- **OECD DAC High-level Meeting.** Throughout 2016, OECD DCD will facilitate close engagement of DAC members in HLM-2 preparations and support reflection of GPEDC priorities in the DAC HLM communiqué. The DAC HLM in February will discuss improving the effectiveness of development co-operation in the post-2015 world. Non-DAC members and international organizations will also participate in the discussions. Co-Chairs and Kenya will participate in the HLM in February and are encouraged to participate in other meetings as appropriate. **SC Members representing providers of development cooperation are encouraged to contribute to these discussions to highlight the value added and objectives of the GPEDC and HLM-2 and ensure substantive linkages to HLM-2 preparations.**

- **3-5 regional preparatory workshops** should focus on the preparation of HLM-2; identify good practice and innovative approaches specific to a region or stakeholder group; discuss the results and implications of the GPEDC monitoring; and consult on the HLM-2 outcome document, as needed. These meetings should be multi-stakeholder and organised in collaboration with relevant regional mechanisms, at least one in Africa, one in Asia-Pacific and one in Latin America and the Caribbean between August and September 2016. **Steering Committee member from developing countries should volunteer to lead in the organization of these workshops. Members representing non-government stakeholders should encourage participation of their constituencies.**

- **Preparatory meetings amongst non-executive constituencies.** Civil society organizations, the private sector, foundations, local and regional governments and parliamentarians are all encouraged to engage amongst each other ahead of HLM-2 and to consider holding preparatory fora in Nairobi during 21-22 November. **Steering Committee members representing these constituencies should identify at least one occasion between May and September 2016 to consult their constituencies, preferably back-to-back with other meetings to minimize cost.**

- **Dedicated advocacy on political outreach and HLM-2 Outcome Document**

  Consensus building requires intense consultations which may be very costly if organized in silos. It is therefore proposed that Kenya, and the GPEDC Co-chairs, with secretariat
support from JST, take advantage of regional and bloc meetings, and major international events to convene side meetings for political outreach and consensus building on the outcome document. Opportunities identified for political outreach might include:

- **UN Member State Groups:** Ambassador Macharia, Chief Negotiator, to convene meetings with G77+China and other key groups of Member States (e.g. Africa Group, EU, LDCs, AOSIS, CARICOM, JUSUANZ), building on group meetings in New York for political outreach and outcome document negotiations. This will complement outreach to development cooperation leads based in capitals.

- **ECOSOC Partnerships Forum, New York:** This meeting will be held on 31st March 2016. It offers another opportunity to reach out to stakeholders attending the meeting. (See next section for further opportunities around UN events)

- **WB/IMF Spring Meetings, Washington D.C:** Offer a good opportunity for political outreach and consultations with various stakeholders attending the meetings. We project to have side meetings with various stakeholders to consult on the outcome document and for political outreach.

- **Other meetings where opportunities for side meetings on the outcome document consultations may be held:** African Development Bank meeting to be held in Abidjan from 21st - 22nd March 2016; Asian Development Bank Annual meeting to be held in Frankfurt from 3rd - 5th May 2016; Economic Commission for Latin America and Caribbean (ECLAC) to be held form 23rd - 24th May 2016 in Mexico City; ESCAP Asia Pacific Forum on Sustainable Development meeting in May 2016 (TBC); TICAD and UNCTAD meetings in Nairobi in July and September (TBC) respectively; African Union Summit in June 2016; HLPF Ministerial meeting from 18th - 20th July 2016 under the auspices of the ECOSOC in New York; 8th Annual Summit of the BRICS, India in July 2016 (TBC); 71st Session of UNGA, to be held from 13th - 26th September 2016, New York; Annual Meetings of the World Bank from 7th - 9th October 2016, Washington D.C and last but not least Third UN Conference on Housing and Sustainable Urban Development (Habitat III) from 17th - 20th October 2016, Quito, Ecuador

- **Dedicated advocacy around the 2030 Agenda and Financing for Development.**

  Five United Nations milestones in 2016, which form part of the inter-governmental follow-up to the 2030 Agenda and its financing framework, should be considered as a means of elevating the role of the GPEDC in improving the effectiveness, quality and impact of development co-operation:

  - **Agreement on the SDG Indicators.** An open consultation on proposed SDG indicators for consideration by the 47th Session of the United Nations Statistical Commission has included discussion on how the GPEDC monitoring framework can contribute to targets 17.15, 17.16 and 17.17. The decisions at the Commission will be informed by a report of the Inter-Agency and Expert Group on SDG Indicators (IAEG-SDGs) and a report of the High-level Group for Partnership, Coordination and Capacity-Building for post-2015 monitoring. **Steering Committee members are encouraged to continue promoting the proposal to measure target 17.16 with an indicator on the number of countries reporting progress in multi-stakeholder development effectiveness monitoring**
frameworks. The proposal requires further advocacy and support from all GPEDC stakeholders, including through the IAEG-SDGs, the HLG and the UNSC.

- DCF High-level Symposium in Belgium. With one substantive focus on building capacities for integrated and coherent approaches to sustainable development in LDCs and vulnerable countries, the DCF Symposium in Belgium (6-8 April 2016) could be a sounding board for the concept of HLM-2 Session 5. There will also be an opportunity to discuss areas of common interest and synergies in an exchange between Steering Committee Members and the DCF Advisory Group in order to ensure coherent contribution of both bodies to the implementation of the 2030 Agenda. Steering Committee members, Core Group Session 5 lead and members should all attend and consider getting together in the margins to advance HLM-2 preparations.

- ECOSOC Forum on Financing for Development Follow-up, April 2016, New York. An interagency task force is preparing the first Annual Report in preparation of the Forum to report on progress in implementing the financing for development outcomes and the means of implementation of the 2030 Agenda. A Meeting of the Group of “Friends of Monterrey” (Mexico City, 28-29 January 2016) will be key to influence recommendations on how to implement AAAA and to prepare recommendations for the 2016 HLPF. Steering Committee members are encouraged to fully brief their representatives in the inter-agency task force, participants in the Meeting of Friends of Monterrey and the FFD Forum in New York on the substantive focus and value add of GPEDC and HLM-2 and consider organizing a side event around the theme of HLM-2 Session 2 at the Forum in April to demonstrate how successful initiatives to improve the effectiveness, quality and impact of development cooperation support the implementation of the 2030 Agenda and the AAAA (see also “side events around plenary themes” below).

- ECOSOC High-level Segment, with High-level Political Forum on Sustainable Development and 2016 Development Cooperation Forum (weeks of 11 and 18 July 2016, New York). It comes at an opportune time to instil a sense of urgency on the need to improve the effectiveness of development co-operation as a key pillar of SDG implementation, highlighting specific results which demonstrate this. Steering Committee members are encouraged to use their bilateral engagements and official speaking roles to advocate for and help secure high-level participation at HLM-2.

- 71st United Nations General Assembly (September 2016, New York). UNGA71 will provide an opportunity to organize a high-level curtain raiser side event for HLM-2. One year after adoption of the 2030 Agenda, it can emphasize the renewed importance of development co-operation in all its forms and the need to work more closely together to achieve the SDGs. Steering Committee members are encouraged to volunteer in Malawi to lead on the organization of this side event.
• **GPI Acceleration Workshop** (dates to be confirmed). This will be one of the last opportunities for GPIs to come together and take stock of their progress in implementing principles and commitments for effective development co-operation before HLM-2. The workshop will help GPIs to prepare for HLM-2, clarifying how their achievements can contribute to and be showcased at the meeting. It will also promote a reflection on how GPIs can systematically contribute to broader GPEDC efforts to advance effective development co-operation, including through the monitoring exercise; country-level implementation and dialogue; knowledge-sharing; and communications. *Steering Committee members will be invited to this workshop and are encouraged to participate actively, helping to inject findings into preparations of Plenary Sessions at HLM-2 and encourage the organization of side events and other meetings in Nairobi.*

• **3rd Busan Global Partnership Forum** (dates to be confirmed). The Busan Global Partnership Forum, hosted by the Government of Korea, brings together around 200 GPEDC stakeholders every year, including policy-makers and practitioners from governments, international organisations, civil society, private sector, and academia. This year the Forum will happen earlier (around mid-2016) and will serve as a last opportunity for a wide range of development actors to come together to discuss progress made in country-level implementation ahead of HLM-2. It can serve as an important milestone to advance discussions and negotiations around the decisions to be made in Nairobi. *Steering Committee members are also encouraged to actively participate and inject findings into preparations of Plenary Sessions at HLM-2.*

• **Side events around plenary themes.** A series of side events corresponding to the plenary themes of HLM-2 may be considered to help generate consultation and inputs for the sessions. **HLM2 Working Group, with respective HLM2 Plenary Core Groups, to consider a side event for the six plenary sessions between March – October 2016.**

• **Selected other opportunities for side events.** Other select and specific opportunities for side events may arise in particular in the context of G7 or G20 and Development Working Group meetings with their emphasis on supporting national SDG plans, meetings of UN Regional Commissions and development effectiveness networks, the European Development Days and World Bank Spring and Annual Meetings in 2016. **Steering Committee members are encouraged to identify and communicate concrete opportunities and express their interest in supporting such events.** Annex 2 with a list of 2016 events may be helpful to identify opportunities.

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2 As this workshop was not originally forecasted in the JST budget, its organisation will depend on finding a host and raising sufficient funds with GPEDC stakeholders.
ANNEX 1: MAJOR INTERNAL MILESTONES AND ACTIVITIES TOWARDS HLM-2

2016

Jan Feb Mar Apr May Jun Jul Aug Sept Oct Nov Dec

- Agenda setting
  - HLM-2 Working Group (Kenya, Co-Chairs, JST and core group members)
  - Session Core Groups (Malawi, EC, Mexico, Kenya, g7+ and NL/CPDE)

- Progress on Implementation
  - Monitoring Phase 1: Data Collection & Validation
  - Monitoring Phase 2: Data Review & Final Validation
  - Monitoring Phase 3: Aggregation, Analysis, Report
  - Dissemination and dialogue
  - Complementary analysis (country case studies, policy briefs, etc.)

- Building political momentum*
  - Working Group on country-level implementation (EC)
  - GPI Acceleration Workshop
  - Busan Partnership Forum

- Outreach
  - Preparations of Outcome Document (Kenya, with support as needed)
  - DAC HLM
  - Recipient country consultation
  - Regional preparatory workshops
  - Stakeholder driven consultations
  - Side events

- SDG Indicators
  - DCF Belgium and ECOSOC FfD Forum
  - ECOSOC High-level Segment with HLPF
  - UNGA 71

- Internal milestones
  - Press Release
  - Invitations
  - Tailored materials
  - Confirmations
  - Blogs, Op-eds, Online consultations, media partnerships and global contact list, website

- Logistics
  - Agree Budget
  - On-site logistics
  - 10th Steering Committee Meeting New York (July 2016 TBC)

- Travel facilitation

*Not necessarily in this order.
**ANNEX 2: 2016 CALENDAR AND OPPORTUNITIES TO ADVANCE HLM-2 PREPARATIONS**

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<thead>
<tr>
<th>Month</th>
<th>GLOBAL PARTNERSHIP &amp; STEERING COMMITTEE</th>
<th>MEMBER-LED CONSULTATIONS AND EVENTS</th>
<th>INTERNATIONAL EVENTS</th>
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<td>19 January, OECD Council Meeting on Development, Paris</td>
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<td>20-23 January, World Economic Forum Annual Meeting, Davos-Klosters</td>
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<td>25-26 January, Development Working Group meeting, Beijing, China</td>
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<td>28-29 January, Meeting of the Group of Friends of Monterrey, Mexico City</td>
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<td>Feb</td>
<td>5-7 February, 3rd meeting of the Monitoring Advisory Group (MAG), New York vicinity</td>
<td>February 2016, Africa Regional Meeting on implementation of the Africa Action Plan on development effectiveness and Preparatory Meeting for the HLM-2 (AU &amp; NEPAD), Kampala</td>
<td>18-19 February, DAC High Level Meeting</td>
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<td>29 February – 1 March, 9th GPEDC Steering Committee, Lilongwe</td>
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<td>24 February, UNDP 50th Anniversary Ministerial Meeting</td>
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<td>8-11 March, forty-seventh session of the UN Statistical Commission</td>
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<td>21 March, OECD Global Forum on Development (TBC)</td>
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<td>31 March, ECOSOC Partnerships Forum, New York</td>
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<td>Apr</td>
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<td>8-10 April, UN DCF High Level Symposium, Brussels</td>
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<td>11-12 April, UNGA High Level Thematic Debate on Implementing Commitments on Sustainable Development, Climate Change, and Financing, New York</td>
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<td>15-17 April, Spring meetings of WB/IMF, Washington, D.C.</td>
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<td>18-22 April, ECOSOC Forum on Financing for Development Follow-up</td>
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<td>May</td>
<td>May 2016, Enhanced use of country results frameworks – Pilot 3 Africa, additional five African countries (AU &amp; NEPAD), Lusaka</td>
<td>2-4 May, ECOSOC Integration Segment, New York</td>
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<td>16-18 May, Tidewater, United Arab Emirates</td>
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<td>23-24 May, World Humanitarian Summit, Istanbul</td>
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<td>26-27 May, G7 Summit, Shima, Japan</td>
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<td>May [tbc], ESCAP Asia-Pacific Forum on Sustainable Development / Annual Session of ESCAP</td>
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<td>Jun</td>
<td>4th GPEDC Monitoring Advisory Group meeting (time [June/July] and location TBC)</td>
<td>1-2 June, OECD Ministerial Council Meeting</td>
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<td>27-29 June, ECOSOC Humanitarian Segment, New York</td>
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<td>15-16 June, European Development Days</td>
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<td>Jul</td>
<td>10th GPEDC Steering Committee (date TBC)</td>
<td>11-15 July, High Level Political Forum on Sustainable Devel-</td>
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<tr>
<td>Aug</td>
<td>18-20 July, HLPF Ministerial Meeting</td>
<td>opment, New York</td>
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<td>21-22 July, Development Co-operation Forum</td>
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<td>TBC, 8th Annual Summit of the BRICS, India</td>
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<td>Sep</td>
<td>Third annual GPEDC Learning and Acceleration Programme (dates TBC) A series of regional post-monitoring workshop in partnership with regional platforms such as APDEF, Africa Platform for Development Effectiveness, PIFs, etc. (dates, venue TBC)</td>
<td>4-5 September, G20 Summit, Hangzhou, China</td>
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<td>13-26 September, 71st session of UNGA, New York</td>
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<td>7-9 October, Annual meetings of WB/IMF, Washington, D.C.</td>
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<td>10/11-12 October, DAC Senior Level Meeting (TBC)</td>
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<td>17-20 October, Third UN Conference on Housing and Sustainable Urban Development (Habitat III), Quito</td>
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<td>Nov</td>
<td>End of November/beginning of December 2016, Second High Level Meeting of the Global Partnership for Effective Development Co-operation</td>
<td>7-18 November, UN Framework Convention on Climate Change Conference of Parties - COP22, Marrakech</td>
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* This calendar is tentative. Please share any additional events with JST for inclusion.*